#### **MEMORANDUM**





FS 22-09 | Via Website and Email

**TO:** Chief Executive Officers

**Chief Business Officers** 

FROM: Fiscal Services Unit

Office of Institutional Supports & Success College Finance and Facilities Planning Division

**RE:** 2022-23 Advance Apportionment

This memo details the 2022-23 Advance (AD) apportionment calculations for the Student Centered Funding Formula (SCFF) and various categorical programs. Associated exhibits are available on the Chancellor's Office <u>Fiscal Services Unit Apportionment Reports website</u>.

The July 2022 Advance certification for State General Apportionment is the 2021-22 First Principal apportionment amount plus 2022-23 COLA. There will be a revision to the Advance certification in September 2022, which will incorporate the additional 2022 Budget Act increases to the SCFF described in this memo.

# **General Background**

The SCFF consists of three components: the base allocation, supplemental allocation, and student success allocation. The base allocation relies primarily on college and center size based on prior year data and current year Full Time Equivalent Student (FTES) enrollment. The supplemental allocation is based on prior year data, and the student success allocation is based on an average of three prior years of data. Generally, the Chancellor's Office certifies apportionments three times per year with the Advance Apportionment (AD) released in July, First Principal (P1) and Recalculation (R1) in February, and Second Principal (P2) in June. Additional certification revisions are completed as necessary.

At the Advance apportionment, the Chancellor's Office used assumptions and estimates for the major components of the SCFF to disburse resources for the first seven months of the fiscal year.

## 2022-23 Advance - July 2022

The July 2022 Advance certification for State General Apportionment is the 2021-22 First Principal apportionment amount plus 2022-23 COLA of 6.56%. The amount certified in July does **not include** the \$26.7 million in funding for FTES growth, and \$600 million in ongoing funding to increase the SCFF's funding rates for the base, supplemental, and student success allocations.

#### **Exhibits**

- Exhibit A (District Monthly Payments by Program)
- Exhibit B-4 (County Monthly Payment Schedule)
- Exhibit R (SCFF Apportionment Summary)

The Exhibit R is a summary document used in place of the Exhibit C at the Advance apportionment which identifies each district's components of the SCFF and the various revenue sources (i.e., General Fund, property taxes, enrollment fees, 2015-16 Full-Time Faculty Hiring, and EPA) used by the Chancellor's Office to fund each district's Total Computational Revenue (TCR). The State General Apportionment amount reflected in the Exhibit R will be certified in the September 2022 Advance revision. The September payment, and subsequent monthly payments will be adjusted to reflect the revised September 2022 Advance State General Apportionment certification.

### **Categorical Programs**

At the July 2022 Advance, 32 categorical programs certified district allocations totaling \$2.4 billion. Additionally, Foster Care Reimbursement, and Apprenticeship Training and Instruction, Local Education Agencies (LEA) have also certified allocations and their program-specific exhibits are posted on our website.

### 2022-23 Advance September 2022

The September 2022 Advance revision to the State General Apportionment will incorporate assumptions aligned with factors used to develop the 2022 Budget Act. The 2022 Budget Act includes a COLA of 6.56%, \$26.7 million in funding for growth, and \$600 million in ongoing funding to increase the SCFF's funding rates for the base, supplemental, and student success allocations. Additional categorical programs may be included in the September 2022 Advance revision.

The September 2022 Advance apportionment will provide the SCFF State General Apportionment certification that is based on the highest of the following:

- (A) 2022-23 SCFF calculated revenue,
- (B) 2021-22 SCFF calculated revenue plus 2022-23 COLA of 6.56%, or
- (C) Hold harmless revenue: based on 2017-18 TCR, plus 2018-19 COLA of 2.71%, 2019-20
  COLA of 3.26%, 2020-21 COLA of 0.00%, 2021-22 COLA of 5.07%, and 2022-23 COLA of 6.56% compounded.

For the September 2022 Advance estimates, Full Time Equivalent Student (FTES) values are carried forward from the 2021-22 P2 data including any COVID-19 protections and emergency condition allowances. To the extent that restoration and growth would be possible given these protections, these potential revenues are considered in the September 2022 Advance calculations. Supplemental values are carried forward from the data set submitted on March 10, 2022. Student success values are calculated using the 2019-20 headcounts and 2020-21 headcounts twice to determine a three-year average from the data set submitted on March 10,

2022. To estimate property taxes, P2 property tax data is proportionally increased by 5.95% to align with Department of Finance projections. Enrollment fees are based on 2021-22 P2 data and Education Protection Account (EPA) funding is based on projections provided by the Department of Finance and subsequently calculated by the State Controller's Office.

Table 1 reflects the SCFF rates at the 2022-23 Advance (September 2022 revision) as modified by COLA and other base adjustments in the 2022 Budget Act. SCFF rates will be updated at the First Principal apportionment in February 2023 to reflect updated data and revenues.

**Table 1: SCFF Rates at 2022-23 Advance (September 2022)** 

Category	2021-22 Rates	2022-23 Advance Rates
Credit	4,212	4,840
Incarcerated Credit	5,907	6,788
Special Admit Credit	5,907	6,788
CDCP	5,907	6,788
Noncredit	3,552	4,082
Supplemental Point Value	996	1,145
Student Success Main Point Value	587	675
Student Success Equity Point Value	148	170
<u>Single College District</u>		
Small	4,250,609	5,950,421
Medium	5,667,482	7,933,899
Large	7,084,352	9,917,373
<u>Multi College District</u>		
Small	4,250,609	5,950,421
Medium	4,959,046	6,942,161
Large	5,667,482	7,933,899
Designated Rural College	1,351,956	1,892,601
State Approved Centers	1,416,870	1,983,474

Category	2021-22 Rates	2022-23 Advance Rates
<u>Grandparented Center</u>		
Small	177,110	247,936
Small Medium	354,218	495,869
Medium	708,435	991,736
Medium Large	1,062,652	1,487,605
Large	1,416,870	1,983,474

## **Prior Year State General Apportionment Adjustment**

The 2021-22 EPA funding allocation was updated by the Department of Finance in June 2022 from \$1,276 million to \$1,954 million. This resulted in an increase of \$677.9 million in 4<sup>th</sup> quarter payments. State general apportionment payments were subsequently adjusted down to reflect the increase in EPA payments in June. Any remaining adjustments to 2021-22 state general apportionment payments due to the increase in EPA funds will be made in September 2022 and will be displayed on the September 2022 Exhibit A as a Prior Year State General Apportionment Adjustment.

# **Funding Protections**

There are several funding protections applicable under the SCFF, summarized below.

	Districts receive no less than their 2017-18 TCR plus applicable cumulative annual cost of living adjustments through 2024-25.
Hold Harmless (ECS 84750.4(h))	The 2022 Budget Act extends the Hold Harmless protection in a modified form. Starting in 2025-26, the Hold Harmless provision will no longer reflect cumulative COLAs over time. A district's 2024-25 TCR will represent its new "floor," below which it cannot drop.
Stability Protection (ECS 84750.4(g)(4)(A))	Commencing in 2020-21, declines in the SCFF TCR (excluding the hold harmless) are applicable in the year after the decline and include any applicable COLA. This protection is similar to the former FTES stability protection provided under SB 361, however is based on total SCFF TCR.
FTES Restoration protection	Ability to restore FTES that have declined in the previous 3 years. This protection is converted to a funding amount to provide flexibility.
Basic Allocation Protection	Declines in college and center Basic Allocation tiers are effective 3 years after the initial decline. Increases or new colleges or centers are eligible for funding in the year following the increase or establishment.

	Emergency conditions protection from apportionment declines due to a variety of factors including natural disasters and pandemic.	
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	Conditions Allowances (Title 5	Conditions Emergency conditions protection from apportionment declines due to a Variety of factors including natural disasters and pandemic.

#### **SCFF Dashboard**

Since adoption of the SCFF in the 2018-19 state budget, the Chancellor's Office has collaborated with system partners to develop tools and resources to support SCFF implementation. In early 2021, the Chancellor's Office released the SCFF Dashboard, a three-phase project to empower districts to analyze and use data for local implementation. Phase 2 of the SCFF Dashboard provided details around the supplemental and student success funding allocations and student counts within each of those portions of the formula for 2018-19 through 2020-21. While funding allocations are based on three-year averages in the student success portion of the formula, the Dashboard allows users to view one year data or three-year average data. Phase 2 also includes an evaluation of funding protections including the minimum revenue guarantee/hold harmless detailing whether the protection amount or the amount as a percent of TCR has increased or decreased. Many of the pages in the Dashboard allow users to compare between a single district to the statewide average or two different districts. This provides context about whether district outcomes are similar to other districts with similar characteristics. A subsequent data release in Phase 2 provided information about race and ethnicity in the supplemental and student success funding allocations.

## **SCFF Resource Estimator (Phase 3)**

The SCFF Resource Estimator, which is planned for release in mid-August 2022, will provide districts with SCFF projections and planning tools.

The SCFF Resource Estimator allows users to change underlying factors within the base, supplemental, and student success allocations of the formula to estimate funding amounts in future years. Factors that can be adjusted include student enrollment and completion counts, cost of living adjustments (COLA), and local revenues, among others. The tool includes calculations for the current year, and four outyears. While current year data counts and funding amounts are populated, users can adjust counts and other factors.

#### **Contacts**

For questions regarding the SCFF please email <a href="mailto:scff@cccco.edu">scff@cccco.edu</a>. For questions regarding specific categorical programs, please contact the appropriate staff specified in the Program Contacts list on our <a href="mailto:sef-website">website</a>. For general questions regarding this memo, please contact the Fiscal Services Unit at <a href="mailto:apportionments@cccco.edu">apportionments@cccco.edu</a>.